

**Residential, Commercial, and Industrial (RCI)
Technical Work Group**

Summary List of Pending Priority Policy Options for Analysis

Policy	Policy Option	GHG Reductions (MMtCO ₂ e) 2015	GHG Reductions (MMtCO ₂ e) 2025	Total 2009-2025	Net Present Value 2009-2025 (\$Million)	Cost-Effectiveness (\$/CO ₂)	Status
RCI-1	Improved Building Codes	0.32	0.97	7.6	-164.8	-21.7	Pending
RCI-2a	Utility and Non-Utility DSM for Peak Use Electricity	0.05	0.49	2.61	-89.24	-34.26	Pending
RCI-2b	Utility and Non-Utility DSM and Energy Efficiency for Electricity	0.91	3.82	26.34	-479.42	-18.20	Pending
RCI-3a	Reduced Energy Use in New and Retrofitted State-Owned Buildings	0.16	0.65	4.42	26.62	6.02	Pending
RCI-3b	Reduced Energy Use in State-Owned Buildings	0.58	3.67	22.71	-239.60	-10.55	Pending
RCI-4a	Promotion and Incentives for Improved New Building Design and Construction	<i>Not Yet Quantified</i>					Pending
RCI-4b	Promotion and Incentives for Improved Existing Buildings	<i>Not Yet Quantified</i>					Pending
RCI-5	Education for Consumers, Industry Trades, and Professions	<i>Not Quantified – Qualitative Study Option</i>					Pending
RCI-6	Incentives and Funds To Promote Renewable Energy and Energy Efficiency	0.02	0.08	0.59	-10.42	-17.54	Pending
RCI-7	Green Power Purchasing for Consumers	3.02	9.24	71.62	2540.75	35.47	Pending
RCI-8	Nonresidential Energy Efficiency	0.34	0.73	6.49	389.57	60.03	Pending
RCI-9	Support for Energy-Efficient Communities, Including Smart Growth	<i>Not Yet Quantified</i>					Pending
RCI-10	Energy-Savings Sales Tax	0.02	0.12	0.72	-13.54	-18.80	Pending

GHG = greenhouse gas; MMtCO₂e = million metric tons of carbon dioxide equivalent; \$/tCO₂e = dollars per metric ton of carbon dioxide equivalent; TBD = to be determined.

The numbering used to denote the above pending priority policy options is for reference purposes only; it does not reflect prioritization among these important draft policy options.

RCI-1. Improved Building Codes

Policy Description

This policy option enforces existing building codes and strengthens/streamlines the building codes process to increase energy efficiency (reduce energy consumption) for residential, commercial, and industrial (RCI) buildings.

According to the U.S. Department of Energy (DOE), almost half of U.S. greenhouse gas (GHG) emissions are associated with the construction and operation of buildings. Building energy codes specify minimum energy efficiency requirements for new buildings or for existing buildings undergoing a major renovation. Given the long lifetime of most buildings, amending state and/or local building codes to include minimum energy efficiency requirements and periodically updating energy efficiency codes could provide long-term GHG savings.

Also, the state can improve codes that are not limited to heating, ventilation, and air conditioning (HVAC) systems, including daylighting design to reduce lighting needs, electric lighting design, building envelope design, and integrated building design strategies.

In Arkansas, residential structures account for 60% of building energy use, with commercial structures accounting for the remaining 40%. Emphasis on improving and enforcing residential codes holds a large potential for reducing GHG emissions.

Manufactured (mobile) homes account for approximately 27% of residential structures in Arkansas. Mobile homes and temporary dwellings (hunting camps, boat houses) are exempt from compliance with the Arkansas Energy Code and fall under U.S. Department of Housing and Urban Development (HUD) regulation. These homes are factory-made and can more easily implement efficiency improvements. The ENERGY STAR program has a program for energy-efficient manufactured homes.

Policy Design

Goals:

- Expand education about and enforcement of existing building codes (nonquantifiable).
- Improve energy standards for manufactured (mobile) homes by 30%.
- Follow national codes without amendments in Arkansas, and update Arkansas codes in concert with the timing of the national code.
- Achieve a 10% improvement in energy efficiency through educational programs for building inspectors and other building industry professionals to ensure that the new codes are implemented and enforced.

Timing:

- Expand education and enforcement efforts for existing code requirements immediately.

- Require better standards for new mobile homes by the end of 2009.
- Align with code review cycles and streamline the Arkansas review process by the end of 2009.
- Coordinate education and enforcement initiatives with new code review cycles.

Implementing Parties: Homeowners, building owners, builders, contractors, developers (new construction and existing buildings).

Other: TBD – [as needed and approved by the TWG]

Implementation Mechanisms

TBD – [as approved by the TWG]

Related Policies/Programs in Place

- Arkansas Energy Code:
 - Residential—2003 International Energy Conservation Code (IECC), with Arkansas supplements and amendments to the 2003 IECC.
 - Commercial—2003 IECC (including ASHRAE/IESNA [American Society of Heating, Refrigerating and Air-Conditioning Engineers/Illuminating Engineering Society of North America] 90.1-2001), with Arkansas supplements and amendments to the 2003 IECC.
 - No set code review cycle.
 - Last effective date, October 1, 2004.
- National Energy Code:
 - Residential—2006 IECC.
 - Commercial—2006 IECC (including ASHRAE/IESNA 90.1-2001), with Arkansas supplements and amendments to the 2003 IECC.
 - 3-year code review cycle with yearly supplements.
- HUD Code for Manufactured Homes. HUD 1976 Federal Manufactured Home Construction and Safety Standards Acts, commonly known as the "HUD Code."
- Energy Star Qualified Manufactured Homes.

Type(s) of GHG Reductions

TBD – [as approved by the TWG]

Estimated GHG Reductions and Costs or Cost Savings

GHG = greenhouse gas; MMtCO₂e = million metric tons of carbon dioxide equivalent; \$/tCO₂e = dollars per metric ton of carbon dioxide equivalent.

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Data Sources:*A. Energy Consumption by Sector (Billions of British thermal units [Bbtu])*

Historical energy consumption in the state, by sector, is taken from DOE Energy Information Administration (EIA) State Energy Data System, available at: http://www.eia.doe.gov/emeu/states/_seds.html. To calculate future projected energy consumption through 2030, growth factors were applied to the historical 2005 data. The growth factors are based on a combination of two parameters. One accounts for growth within the RCI sectors, with growth factors for the residential sector based on projected population growth. Population figures are from the University of Arkansas Center for Business and Economic Research Population Projections for 2001 to 2004 (<http://cber.uark.edu/default.asp?show=population>), and the Time Series Extrapolations for 2005 to 2030 (<http://www.aiea.ualr.edu/research/demographic/population/default.html>). Growth in the commercial sector is based on nonmanufacturing employment growth projections, and industrial growth is based on manufacturing employment. Employment projections were taken from the Arkansas Department of Workforce Service's long-term industry employment projections (<http://www.discoverarkansas.net/?PageID=156>), with estimated 2004 employment and 2014 projected employment figures for the manufacturing and nonmanufacturing sectors. The other factor is growth in electricity sales, which was calculated based on historical retail sales from 1990 to 2005, obtained from the EIA state electricity profile, in gigawatt-hours (GWh), available from Table 8 at: http://www.eia.doe.gov/cneaf/electricity/st_profiles/arkansas.html.

B. Baseline Power Station Electricity Generation (GWh) and Fuel Use (Bbtu)

Gross generation for 2005 was obtained from the EIA databases (EIA-906 and EIA-920) on fuel stocks at all electric power sector generating facilities, broken down by fuel type (http://www.eia.doe.gov/cneaf/electricity/page/eia906_920.html). Data for later years were projected from the 2005 figure, based on projections of growth in generation for the Southwest Power Pool (SPP) region and the Southeastern Reliability Council (SERC) region. EIA assumes that Arkansas is located partly (85%) in the SERC region and partly (15%) in the SPP region. The projected regional consumption and generation data are from the EIA *Annual Energy Outlook 2008* (AEO 2008) and can be accessed by downloading the "Electric Generation & Renewable Resource" file at <http://www.eia.doe.gov/oiaf/aeo/supplement/index.html>. On-site use was subtracted from all generation figures. The analysis is based on *consumption-based* generation, meaning it is based on the electricity sources that deliver electricity to consumers *in state*; therefore, the generation of electricity that is exported is not considered.

C. Costs Associated With Electricity Generation

The costs in the United States to produce electricity using different types of technologies are from the AEO 2007, which used the EIA National Energy Modeling System. Capital costs and fixed and variable operations and maintenance costs are from Table 39 in the Electricity Market Module, available at: <http://www.eia.doe.gov/oiaf/archive/aeo07/assumption/index.html>. Prices for delivered fuel (in 2005\$/million (MM) Btu) are provided in the EIA Supplemental Tables to the AEO 2007 by region, with projections through 2030. (Download "Consumption & Prices by Sector & Census Division" at: <http://www.eia.doe.gov/oiaf/aeo/supplement/>; fuel prices by region begin with Table 11.) Transmission costs are added to the total as a constant \$80/kilowatt (kW).

Quantification Methods

A. Heat Rates (Btu/kilowatt-hour [kWh])

Heat rates indicate how much fuel is used (Btu) to generate a given amount of electricity (kWh). They vary greatly, depending on the type of power stations and the fuel used. Heat rates are used to convert figures for electricity into figures for fuel use so the amount of fuel used can then be converted into GHG emissions using the appropriate GHG emission factors. Heat rates for 2005 for each type of generation and fuel were calculated from 2005 fuel use (in Bbtu) divided by 2005 generation (GWh). Projections for 2006 and beyond are based on annual combustion efficiency growth rates for the Mid-Atlantic Area Power Pool region. Combustion efficiency for a given year is calculated for each fuel type as the fuel use (in quadrillion Btu) divided by the electricity generated (in billion kWh), and the combustion efficiency growth rate applied to this value is based on the change in combustion efficiency from the previous year.

B. GHG Emissions Associated With End-Use Consumption (by Sector)

Historical carbon dioxide (CO₂) data by sector (and further broken down by fuel type) was calculated by two U.S. Environmental Protection Agency (EPA) State Greenhouse Gas Inventory Tool (SIT) software modules: the Fossil Fuel Combustion Module and—for emissions from industrial sources—the SIT module for industry. Methane (CH₄) and nitrous oxide (N₂O) emissions were calculated by the Stationary Combustion Module and—for emissions from industrial sources—the SIT module for industry.

Projected emissions through 2030 were based on the 2005 data, with growth factors compounded from year to year, as discussed above in section A of the Data Sources section for energy consumption.

C. GHG Emissions Associated With Electricity Generation From Different Technologies and Fuels

The projected data for each GHG were calculated for each fuel and generation type (e.g., non-lignite coal in a steam plant) as a direct product of the projected generation data (in GWh) described above in section B. Metric tons (t) of CO₂ are calculated from generation as:

$$\text{tCO}_2 = \text{GWh} * (\text{Btu/kWh}) * (\text{tCO}_2/\text{MBtu}) * (\% \text{ of that fuel in the fuel mix})$$

where (Btu/kWh) is the heat rate and (tCO₂/MBtu) is the CO₂ emission factor. The calculation is similar for CH₄ and N₂O, which are then converted to CO₂ equivalents (CO₂e) using global warming potentials of 21 for CH₄ and 310 for N₂O. The emission factors used for each GHG were the same as those used in the EPA SIT software modules.

Key Assumptions:

- The rate at which cash flows are discounted is 5%.
- Net present value (NPV) is calculated in 2005 dollars.
- The NPV base year is 2009.

- Transmission and distribution (T&D) losses are assumed to be 8.1%¹.
- The 2008 avoided delivered electricity cost (\$2005) is \$58.28. The 2008 avoided peak delivered electricity cost is estimated at \$74.02.²
- The 2008 avoided natural gas cost (\$2005) is \$7.28.³
- The levelized capital cost of electricity energy efficiency (\$2005) is \$34.10/megawatt-hour (MWh).⁴ This includes utility fixed costs of marketing, evaluation, and administration which add an estimate 24% to the capital costs listed in Quantec (2008). This figure represents the total utility and participant costs that are typically figured into a total resource cost measure.
- The levelized costs of natural gas efficiency (\$2005) is \$5.10/million MMBtu.⁵ This includes utility fixed costs of marketing, evaluation, and administration which add an additional 24% to capital costs. This figure represents the total utility and participant costs that are typically figured into a total resource cost measure.
- T&D Electricity Losses are estimated at 8.1% which is an average of 2005 & 2006 estimated losses / retail sales.⁶
- The annual average (geometric) growth rate for 2008–2030 for population and residential and commercial buildings is 0.64%.⁷
- CO2 emissions reductions due to reduced electricity usage occur at the annual average CO2 intensity (tons CO2e/MWh) for total AR electricity generation over the planning period.
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Key Uncertainties

TBD – [as needed and approved by the TWG]

Additional Benefits and Costs

TBD – [as needed and approved by the TWG]

¹ US EIA State Electricity Profiles 2006. Data for Arkansas

² Entergy Arkansas, Inc. Docket No. 81-071-F. Public Utility Regulatory Policies Act - Section 210. Filed on June 30, 2008. Available at: http://www.apscservices.info/pdf/81/81-071-f_319_1.pdf. Avoided cost is average of all periods. Avoided peak costs is average of summer and winter peaks.

³ U.S. Department of Energy, Energy Information Administration. "Natural Gas Prices." January 2008 Arkansas City Gate Price. Available at: http://tonto.eia.doe.gov/dnav/ng/ng_pri_sum_dcu_SAR_m.htm.

⁴ Quantec LLC. Joint Assessment of Energy and Capacity Savings Potential in Iowa. February 2008. No web link available.

⁵ Quantec LLC. Joint Assessment of Energy and Capacity Savings Potential in Iowa. February 2008. No web link available.

⁶ Source: US EIA State Electricity Profiles 2006. Data for Arkansas

⁷ U.S. Census Bureau. "State Population Estimates—Characteristics." Table 1: Estimates of the Population by Selected Age Groups for the United States, States, and Puerto Rico: July 1, 2007 (SC-EST2007-01). Available at: <http://www.census.gov/popest/states/asrh/SC-EST2007-01.html>.

Feasibility Issues

TBD – [as needed and approved by the TWG]

Status of Group Approval

Pending – [until GCGW moves to final agreement at meeting #8, #9, or #10]

Level of Group Support

TBD – [blank until GCGW meeting #8, #9, or #10]

Barriers to Consensus

TBD – [blank until final vote by the GCGW]

RCI-2a. Utility and Non-Utility DSM for Peak Use Electricity

Policy Description

Demand-side management (DSM) is a policy approach that requires actions that influence both the quantity and the patterns of energy consumed by end users. This policy option focuses on increasing investment in electricity DSM programs. The goals may be accomplished through programs run by utilities or others, energy efficiency funds, and/or energy efficiency goals. These strategies are typically termed DSM activities, and may be designed to work in tandem with other strategies that can also encourage efficiency gains.

Natural gas utilities have experienced declines in sales to consumers over the last 10 years. Because of this, the RCI Technical Work Group (TWG) has decided that it is not necessary to impose a state goal for utilizing DSM programs to reduce consumption of natural gas. However, this Commission envisions increased direct natural gas usage, and carbon pricing and other national market factors may increase gas usage in the future. While promoting direct natural gas use where it accomplishes energy efficiency and climate change goals, Arkansas should take advantage of any opportunity also to promote increased efficiency in the use of natural gas.

The reduction of greenhouse gases (GHGs) from peak electricity demand side management can come from two sources. The first is the reduction of absolute levels of energy use by consumers due to higher prices. Real time pricing and smart metering give consumers information about their energy usage that enables them to better rationalize their usage. Time of use pricing or other schemes to reflect rational pricing that result in price increases during peak periods potentially reduces demand by the estimated price elasticity of demand, typically -.20% to -.50% (US EIA, 2003) so that a 10% increase in prices would lead to a 2% to 5% reduction in demand. In a survey of experience with smart metering, Owen and Ward (2006) find energy savings of 0-10%. Peak avoided costs in 2008 are an average of 74% higher than non-peak avoided costs so the demand reductions could be larger, but this price differential would limit voluntary adoption of the program without regulatory encouragement.

The other source of GHG reductions from policies to reduce peak demand are energy efficiency measures that reduce demand during peak periods, such as high efficiency air conditioners and chillers. These measures are included in the existing demand side management (DSM) measures in RCI-2b. These measures also reduce new generation capacity investments which is not quantified for GHG reductions. **[This element of this option is not quantified as it is covered under other options]**

The GHG impacts of other types of rate structures are more difficult to quantify. Curtailment programs that allow loads to be shifted during peak periods might result in different emissions profiles as these loads move from peak to shoulder or baseload periods. Overall CO₂ savings from these programs are also difficult to quantify. **[This element of this option is not quantified]**

Policy Design

Goals: Implement energy efficiency programs and DSM to reduce growth in electric peak demand by 5% per year by 2010 and by 10% per year by 2015.

Timing: See above.

Implementing Parties: All electric utilities (public and private), municipal electric systems, electric cooperatives, regulators, and customers (all sectors).

Other: TBD

Implementation Mechanisms

TBD – [as approved by the TWG]

Related Policies/Programs in Place

There are currently no regulatory requirements for municipally owned electric systems and electric cooperatives to offer energy efficiency programs to their customers, although this could change in the next several years.

The current rate design for electric and gas utilities links a significant amount of the utilities' revenues to the amount of electricity or natural gas sold. Consequently, the utilities' revenues may be reduced with the introduction of energy efficiency programs, conservation programs, and DSM programs that reduce the amount of electricity or natural gas sold. To encourage the utilities to offer and promote these programs, the Arkansas Public Service Commission (APSC) should adopt rate designs and cost recovery mechanisms, that are necessary and in the public interest, to decouple the recovery of the utilities' revenues from the amount of electricity or natural gas sold. Further, the APSC should identify appropriate incentives, that are necessary and in the public interest, to further encourage the utilities to offer energy efficiency programs, conservation programs, and DSM programs.

Type(s) of GHG Reductions

TBD – [as approved by the TWG]

Estimated GHG Reductions and Costs or Cost Savings

GHG = greenhouse gas; MMtCO₂e = million metric tons of carbon dioxide equivalent; \$/tCO₂e = dollars per metric ton of carbon dioxide equivalent.

Data Sources: See RCI-1.

- [Owen and Ward. \(2006\). Smart meters :commercial, regulatory and policy drivers. Appendix 2. http://www.sustainabilityfirst.org.uk/docs/smartmeterspdfappendices.pdf](http://www.sustainabilityfirst.org.uk/docs/smartmeterspdfappendices.pdf)
- [US EIA. \(2003\). Price Responsiveness in the AEO2003 NEMS Residential and Commercial Buildings Sector Models. http://www.eia.doe.gov/oiaf/analysispaper/elasticity/](http://www.eia.doe.gov/oiaf/analysispaper/elasticity/)

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Quantification Methods: See RCI-1.

Key Assumptions:

- [Demand response measures are assumed to reduce electricity demand by 5%. This number is a midpoint from the survey in Ownes and Ward \(2006\) find energy savings from smart meters vary from 0-10%. This is consistent with what price elasticity of demand would predict. If peak price tariffs are 10-20% higher than non-peak tariffs, then demand reductions would range from 2.5% to 10% using price elasticities of -.20 to -.5% \(EIA, 2003\).](#)
- [The installation of demand response measures increases from 2% of total sales in the beginning of the program to 60% by 2025 as the program gets implemented.](#)
- [Residential, commercial, and industrial customers all implement the program at the same rate.](#)
- [For levelized costs of energy efficiency measures and avoided costs of energy see RCI-1.](#)
- [Peak load hours are assumed to be 44% of total hours.](#)
- [Transmission and distribution losses are estimated at 8.1%.](#)
- [CO2 emissions reductions due to reduced electricity usage occur at the annual average CO2 intensity \(tons CO2e/MWh\) for total AR electricity generation over the planning period.](#)

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Key Uncertainties

TBD – [as needed and approved by the TWG]

Additional Benefits and Costs

[Transmission and distribution losses are typically greater at peak times than for non-peak. This analysis uses average T&D losses, so emissions reductions might be modestly understated.](#)

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Feasibility Issues

TBD – [as needed and approved by the TWG]

Status of Group Approval

Pending – [until GCGW moves to final agreement at meeting #8, #9, or #10]

Level of Group Support

TBD – [blank until GCGW meeting #8, #9, or #10]

Barriers to Consensus

TBD – [blank until final vote by the GCGW]

RCI-2b. Utility and Non-Utility DSM and Energy Efficiency for Electricity

Policy Description

DSM is a policy approach that requires actions that influence both the quantity and the patterns of energy consumed by end users. This policy option focuses on increasing investment in electricity DSM programs. The goals may be accomplished through programs run by utilities or others, energy efficiency funds, and/or energy efficiency goals. These strategies are typically termed DSM activities, and may be designed to work in tandem with other strategies that can also encourage efficiency gains.

Natural gas utilities have experienced declines in sales to consumers over the last 10 years. Because of this, the TWG has decided that it is not necessary to impose a state goal for utilizing DSM programs to reduce consumption of natural gas. However, this Commission envisions increased direct natural gas usage, and carbon pricing and other national market factors may increase gas usage in the future. While promoting direct natural gas use where it accomplishes energy efficiency and climate change goals, Arkansas should take advantage of any opportunity also to promote increased efficiency in the use of natural gas.

Policy Design

Goals: Implement an aggressive goal for energy efficiency and other DSM programs that eliminates electric utility demand growth over a realistic phase-in period. At this time and for purposes of this Commission, average electricity demand growth is projected to be 1.4% through 2030. Therefore efficiency and DSM programs that deliver demand reductions of 1.4% of total sales (based on a prior three-year running average) would be phased-in through 2015. Thereafter, efficiency and DSM programs delivering demand reductions equal to 1.4 % of total electricity sales would be continued, unless a comprehensive assessment of potential efficiency gains in Arkansas and best-practices nationwide indicate that greater gains are possible.

Implement energy efficiency programs and DSM to reduce growth in total electric demand so that annual electricity load growth is equal to 0% by 2015 when all new electricity usage is met with demand side management and energy efficiency investments. ▼

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Timing: Interim targets are to be linear reductions of projected load growth beginning in 2010. Approximately 16% of load growth will be met in each year with new energy efficiency investments during 2010–2015: 16% in 2010, 32% in 2011, 48% in 2012, 64% in 2013, 80% in 2014, and 100% by 2015.

Implementing Parties: All electric utilities (public and private), municipal electric systems, electric cooperatives, regulators, and customers (all sectors).

Other: TBD

Implementation Mechanisms

In 2009, Arkansas should engage expert assistance in providing an in-depth, comprehensive, state-specific energy efficiency analysis that outlines the potential to cost-effectively meet future energy utility demand through efficiency, DSM and renewable energy (Maryland and Florida recently made such analyses the basis for energy policy planning). That in-depth study should quantify, among other things, the climate change emissions reductions below baseline that would result from achieving that potential, and should become a basis for DSM program implementation.

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Related Policies/Programs in Place

The current rate design for electric and gas utilities links a significant amount of the utilities' revenues to the amount of electricity or natural gas sold. Consequently, the utilities' revenues may be reduced with the introduction of energy efficiency programs, conservation programs, and DSM programs that reduce the amount of electricity or natural gas sold. To encourage the utilities to offer and promote these programs, the APSC should adopt rate designs and cost recovery mechanisms, that are necessary and in the public interest, to decouple the recovery of the utilities' revenues from the amount of electricity or natural gas sold. Further, the APSC should identify appropriate incentives, that are necessary and in the public interest, to further encourage the utilities to offer energy efficiency programs, conservation programs, and DSM programs.

There are currently no regulatory requirements for municipally owned electric systems and electric cooperatives to offer energy efficiency programs to their customers, although this could change in the next several years.

Type(s) of GHG Reductions

TBD – [as approved by the TWG]

Estimated GHG Reductions and Costs or Cost Savings

Data Sources: see RCI-1

Quantification Methods: see RCI-1

Key Assumptions:

- For levelized costs of energy efficiency measures and avoided costs of energy see RCI-1

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- Transmission and distribution losses are estimated at 8.1%.
- CO2 emissions reductions due to reduced electricity usage occur at the annual average CO2 intensity (tons CO2e/MWh) for total AR electricity generation over the planning period.

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The avoided delivered electricity cost (\$2005) is \$58.28 (average of all periods).

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The leveled cost of electricity energy efficiency is \$30/MWh.

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Key Uncertainties

TBD – [as needed and approved by the TWG]

Additional Benefits and Costs

TBD – [as needed and approved by the TWG]

Feasibility Issues

TBD – [as needed and approved by the TWG]

Status of Group Approval

Pending – [until GCGW moves to final agreement at meeting #8, #9, or #10]

Level of Group Support

TBD – [blank until GCGW meeting #8, #9, or #10]

Barriers to Consensus

TBD – [blank until final vote by the GCGW]

RCI-3a. Reduced Energy Use in New and Retrofitted State-Owned Buildings: Government “Lead by Example”

Policy Description

Government-led, or “lead by example,” initiatives help state and local governments achieve substantial energy cost savings, while promoting the adoption of clean energy technologies for significant GHG emission reductions in new and existing state and local government buildings. The proposed policy provides energy efficiency targets that are much higher than code standards. This option sets energy efficiency goals for new construction and major renovations.

Policy Design

Goals:

- Require that all new state building (buildings that utilize a minimum of 20% state funds), developments and major renovations be designed to meet a fossil fuel, GHG-emitting, energy consumption performance standard of 50% of the regional average for that building type. Special use facilities such as state laboratories can receive an exemption from this rule as determined by the Energy Office.
- The fossil fuel reduction standard for all new buildings shall be increased to:
 - 60% reduction in 2012 from 2005 levels
 - 70% in 2017
 - 80% in 2020
 - 90% in 2025
 - Carbon-neutral in 2030 (using no GHG emitting energy to operate).
- Require state-funded buildings to be certified by the Leadership in Energy and Environmental Design™ (LEED) certification standards, whether new construction or retrofits.

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Timing: Beginning in 2009.

Implementing Parties: State government agencies, local governments, schools, and universities.

Other: TBD – [as needed and approved by the TWG]

Implementation Mechanisms

- New Buildings:
 - State building procurement regulations that include energy requirements for the respective year.
 - Database of new building performance that includes pertinent building metrics (energy savings, GHG emission reductions, operational savings, return on investment).

- Retrofits:
 - Implementation of energy conservation measures to reduce energy use within state-funded buildings.
 - A retained savings policy, whereby agencies can retain funds saved by improving energy efficiency to additional energy efficiency investments.

State Audits

Audits of energy use and associated GHG emissions by state agencies are vital for establishing baseline levels needed to set achievable goals for reducing emission. It will be important to audit both state agency facilities and activities in order to fully assess and mitigate each agency’s carbon footprint. It will also be important for state agencies to audit energy use and GHG emissions annually for tracking progress toward meeting GHG reduction goals. In so doing, the GCGW recommends that state agencies consider a phased approach by assessing energy use and associated emissions for state facilities and then for state activities.

1. State Facilities – since facilities are stable and stationary entities, protocols for auditing energy use and emissions should be fairly routine to implement annually and would assist the agencies in developing experience that can be applied to assess energy use associated with their activities.
2. State Activities – development and implementation of protocols to assess energy and interior and exterior water use and emissions associated with state agency activities may be more difficult because activities vary depending on the mission of each agency, and are likely to change frequently even within an agency. Nevertheless, an analysis of energy use and emissions associated with agency activities is necessary to develop plans to mitigate GHG emissions and demonstrate progress toward meeting GHG emission reduction goals.

In addition, the state should consider a phased approach starting with the larger state government agencies first to develop protocols and experience that can then be used to assist smaller agencies and the university system. Such an approach should be designed to leverage experience and assessment tools that can be used by other entities (e.g., school districts) to foster consistency in developing and implementing audit protocols on a routine basis.

Related Policies/Programs in Place

TBD – [as needed and approved by the TWG]

Type(s) of GHG Reductions

TBD – [as approved by the TWG]

Estimated GHG Reductions and Costs or Cost Savings

	<u>2015</u>	<u>2025</u>	<u>Units</u>
<u>GHG Emission Reductions</u>	<u>0.16</u>	<u>0.61</u>	<u>MMtCO2e</u>

Net Present Value	3.2	26.0	\$ Million
Cumulative GHG Reductions	0.49	4.32	MMtCO2e
Cost-Effectiveness	6.52	6.02	\$/tCO2e

Data Sources: See RCI-1.

Key Assumptions:

- [For levelized costs of energy efficiency measures and avoided costs of energy see RCI-1.](#)

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Quantification Methods: See RCI-1.

[TBD, as approved by the TWG]

Key Uncertainties

TBD – [as needed and approved by the TWG]

Additional Benefits and Costs

TBD – [as needed and approved by the TWG]

Feasibility Issues

TBD – [as needed and approved by the TWG]

Status of Group Approval

Pending – [until GCGW moves to final agreement at meeting #8, #9, or #10]

Level of Group Support

TBD – [blank until GCGW meeting #8, #9, or #10]

Barriers to Consensus

TBD – [blank until final vote by the GCGW]

RCI-3b. Reduced Energy Use in Existing State-Owned Buildings: Government “Lead by Example”

Policy Description

Government-led, or “lead by example,” initiatives help state and local governments achieve substantial energy cost savings, while promoting the adoption of clean energy technologies for significant GHG emission reductions in existing state and local government buildings. The proposed policy provides energy efficiency targets for existing buildings that are much higher than code standards.

[The Arkansas state government is a significant consumer of energy. The state owns or leases approximately 29.45 million square feet of building space. In addition, pre K through 12 schools account for an additional 85 million square feet. There are additional local government buildings that are not in this inventory including courthouses, city halls and other local government functions.](#)

Policy Design

Goals: Set a state goal to reduce by 2030, from a 2009 baseline, a minimum of 50% of electricity consumed by state and local facilities, schools, and universities. **[HTN: Is this paragraph consistent with the following goals statements?]**

- Require that 20% of the square footage of the existing state building stock (buildings that utilize a minimum of 20% state funds) meet the full requirements of the LEED for Existing Buildings, Energy and Atmosphere Credit 1.5 by 2012.
- Require the total square footage of buildings that meet the efficiency standard for existing buildings to be increased as follows:
 - 40% in 2014 [relative to 2005 levels](#)
 - 60% in 2016
 - 80% in 2018
 - [100% in 2020](#) By this date, the entire state existing building stock will have received efficiency investments to reach the 20% improvement target. ← --- Formatted: Bullets and Numbering
- Set a statewide goal that by 2025, a minimum of 15% of energy consumed by state and government buildings will come from renewable in-state energy sources. This policy will allow the state to “lead by design,” and will create an established market for green power generators.
- [Create a program to audit energy use, with a goal of at least 15% of all buildings being audited annually, and require state and local governments to submit annual energy plans to the state.](#) ← --- Formatted: Bullets and Numbering

Timing: Beginning in 2010.

Implementing Parties: State government agencies, local governments, schools, and universities.

Other: TBD – [as needed and approved by the TWG]

Implementation Mechanisms

- Retrofits:
 - Implementation of energy conservation measures to reduce energy use within state-funded buildings.
 - A retained savings policy, whereby agencies can retain funds saved by improving energy efficiency to additional energy efficiency investments.

State Audits

Audits of energy use and associated GHG emissions by state agencies are vital for establishing baseline levels needed to set achievable goals for reducing emission. It will be important to audit both state agency facilities and activities in order to fully assess and mitigate each agency's carbon footprint. It will also be important for state agencies to audit energy use and GHG emissions annually for tracking progress toward meeting GHG reduction goals. In so doing, the GCGW recommends that state agencies consider a phased approach by assessing energy use and associated emissions for state facilities and then for state activities.

3. State Facilities – since facilities are stable and stationary entities, protocols for auditing energy use and emissions should be fairly routine to implement annually and would assist the agencies in developing experience that can be applied to assess energy use associated with their activities.
4. State Activities – development and implementation of protocols to assess energy and interior and exterior water use and emissions associated with state agency activities may be more difficult because activities vary depending on the mission of each agency, and are likely to change frequently even within an agency. Nevertheless, an analysis of energy use and emissions associated with agency activities is necessary to develop plans to mitigate GHG emissions and demonstrate progress toward meeting GHG emission reduction goals.

In addition, the state should consider a phased approach starting with the larger state government agencies first to develop protocols and experience that can then be used to assist smaller agencies and the university system. Such an approach should be designed to leverage experience and assessment tools that can be used by other entities (e.g., school districts) to foster consistency in developing and implementing audit protocols on a routine basis.

Related Policies/Programs in Place

TBD – [as needed and approved by the TWG]

Type(s) of GHG Reductions

TBD – [as approved by the TWG]

Estimated GHG Reductions and Costs or Cost Savings

	<u>2015</u>	<u>2025</u>	<u>Units</u>
<u>GHG Emission Reductions</u>	<u>0.58</u>	<u>3.67</u>	<u>MMtCO2e</u>
<u>Net Present Value</u>	<u>-13.5</u>	<u>-239.6</u>	<u>\$ Million</u>
<u>Cumulative GHG Reductions</u>	<u>1.54</u>	<u>22.71</u>	<u>MMtCO2e</u>
<u>Cost-Effectiveness</u>	<u>-8.81</u>	<u>-10.55</u>	<u>\$/tCO2e</u>

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Data Sources: See RCI-1.

[Task Force to Joint Committee on Educational Facilities \(2004\). Arkansas Statewide Educational Facilities Assessment. Final Report to the Joint Committee on Educational Facilities. November 30.](#)

Quantification Methods: See RCI-1.

Key Assumptions:

- [For leveled costs of energy efficiency measures and avoided costs of energy see RCI-1.](#)
- [AR state and local governments occupy 15.6% of commercial floorspace in the state.](#)
- [All government buildings are commercial buildings.](#)
- [25% of government electricity consumption in 2025 is met with renewable energy consisting of 80% wind and 20% biomass.](#)

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Key Uncertainties

TBD – [as needed and approved by the TWG]

Additional Benefits and Costs

TBD – [as needed and approved by the TWG]

Feasibility Issues

TBD – [as needed and approved by the TWG]

Status of Group Approval

Pending – [until GCGW moves to final agreement at meeting #8, #9, or #10]

Level of Group Support

TBD – [blank until GCGW meeting #8, #9, or #10]

Barriers to Consensus

TBD – [blank until final vote by the GCGW]

RCI-4a. Promotion and Incentives for Improved New Building Design and Construction

Policy Description

Almost half of all GHG emissions in the United States are associated with residential, commercial, and industrial buildings and the energy associated with building materials. Improving the energy efficiency design and construction of buildings will have an immediate and ongoing impact on GHG reduction.

This policy provides incentives and targets to induce the owners and developers of new buildings to improve the efficiency with which energy and other resources are used in those buildings, along with provisions for raising targets periodically and providing resources to building industry professionals to help achieve the desired building performance. This policy can include elements to encourage the improvement and review of energy use goals over time, and to encourage flexibility in contracting arrangements to encourage integrated energy- and resource-efficient design, construction, and renovation. Incentive mechanisms could include low-cost loans for investments in energy efficiency, tax credits, and feebates. The use of third-party rating systems will reduce the requirement for significant oversight and enforcement by state organizations.

Policy Design

Goals:

- Provide incentives for energy efficiency in new buildings that achieve at least a 40% reduction in energy use through certification in one of the following rating systems:
 - LEED (New Construction, Core & Shell, Commercial Interiors, Homes, or other appropriate version)
 - Green Globes New Construction
 - Similarly stringent, third-party-verified green building certification system for commercial or residential buildings.
- Participating organizations or individuals will provide feedback on the costs and actual performance of energy efficiency improvements, and annual GHG reduction levels in new construction against the IECC.

Timing: Develop legislation in 2009; make incentive measures available in 2010; begin compliance in 2011.

Implementing Parties: All builders, building material suppliers, recycled building material sellers, and home improvement stores.

Other: TBD – [as needed and approved by the TWG]

Implementation Mechanisms

- A reference guide for defining the appropriate rating systems and verification requirements;

- Initial building audits of energy performance and operations of state buildings to define initial priorities;
- Low-cost loans for improving energy efficiency in residential buildings, including a weatherization program;
- A retained savings policy, whereby agencies can retain funds saved by improving energy efficiency and apply them to additional energy efficiency investments;
- Low-interest loans to fund energy efficiency retrofits for commercial and industrial buildings;
- Tax credits for energy-efficient residential, commercial, and industrial buildings; and
- A freebate program that allows for a self-funded financial mechanism.

Related Policies/Programs in Place

TBD – [as needed and approved by the TWG]

Type(s) of GHG Reductions

TBD – [as approved by the TWG]

Estimated GHG Reductions and Costs or Cost Savings

Policy No.	Policy Option	GHG Reductions (MMtCO ₂ e)			Net Present Value 2009–2025 (Million \$)	Cost-Effectiveness (\$/tCO ₂ e)	Level of Support
		2015	2025	Total 2009–2025			
RCI-4a	Promotion and Incentives for Improved New Building Design and Construction	<i>Not Yet Quantified</i>					Pending

Data Sources: See RCI-1.

Quantification Methods: See RCI-1.

Key Assumptions:

- [For levelized costs of energy efficiency measures and avoided costs of energy see RCI-1](#)

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Key Uncertainties

TBD – [as needed and approved by the TWG]

Additional Benefits and Costs

[Wood products contain much less embodied energy than other building materials and, unlike other building materials, function as long-term sequesters of carbon. Additionally, wood products sourced](#)

locally have additional energy and carbon advantages compared to products transported from distant sources. For example, a lumber framed wall or floor system requires just 40% of the fossil fuel energy needed to manufacture a concrete wall or floor system and only 20% of the fossil fuel energy need to manufacture a steel wall or floor.

Source: Boyer, J. and Bratkovich, S., Lindburg, A., Fernholz, K. 2008. Wood Products and Carbon Protocols: Carbon Storage and Low Energy Intensity Should be Considered. April 28, 2008. Dovetail Partners, Inc.

Feasibility Issues

TBD – [as needed and approved by the TWG]

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Status of Group Approval

Pending – [until GCGW moves to final agreement at meeting #8, #9, or #10]

Level of Group Support

TBD – [blank until GCGW meeting #8, #9, or #10]

Barriers to Consensus

TBD – [blank until final vote by the GCGW]

RCI-4b. Promotion and Incentives for Improved Existing Building Design and Construction

Policy Description

Almost half of all GHG emissions in the United States are associated with residential, commercial, and industrial buildings and the energy associated with building materials. Improving the energy efficiency design of buildings will have an immediate and ongoing impact on GHG reduction.

This policy provides incentives and targets to induce the owners and developers of existing buildings to improve the efficiency with which energy and other resources are used in those buildings, along with provisions for raising targets periodically and providing resources to building industry professionals to help achieve the desired building performance. This policy can include elements to encourage the improvement and review of energy use goals over time, and to encourage flexibility in contracting arrangements to encourage integrated energy- and resource-efficient design, energy demand reduction, and practices that maintain optimal energy use. Incentive mechanisms could include low-cost loans for investments in energy efficiency, tax credits, and feebates.

Policy Design

Goals:

- Measure the performance of energy efficiency improvements in existing buildings against a regional average of similar building types.
- Provide incentives for energy efficiency in existing buildings that achieve at least a 25% reduction in energy use versus the regional average for similar buildings through certification in one of the following rating systems:
 - LEED for Existing Buildings or
 - Similarly stringent, third-party-verified green building certification system for commercial or residential buildings.
- Increase the benchmark efficiency standard for existing buildings as follows:
 - 35% in 2014
 - 45% in 2016
 - 55% in 2018
 - 65% in 2020
- Participating organizations or individuals will provide feedback on the costs and actual performance of energy efficiency improvements, and annual GHG reduction levels in new construction against the IECC.
- Offer low-cost loans or incentives to consumers for weatherization programs, including weather-stripping and insulation improvements.

Timing: Develop legislation in 2009; make incentive measures available in 2010; begin compliance in 2011.

Implementing Parties: All builders, building material suppliers, recycled building material sellers, and home improvement stores. The aforementioned should be considered for both private and public construction projects.

Other: TBD – [as needed and approved by the TWG]

Implementation Mechanisms

A baseline guide will be created for all buildings and their attributes—including floor design, levels of insulation, and historic energy consumption—to serve as the guide for measuring the “carbon footprint” of state buildings and their progress toward achieving this policy's goals. Relevant implementation mechanisms may include:

- Audits of energy performance and operations by state and other government buildings;
- Implementation of design features to reduce energy use within state-funded buildings, through incorporation of proven planning guides and regulations;
- Financial and technical assistance for implementation of energy-saving programs in existing buildings, and a requirement that all state-owned buildings implement an energy management program;
- Low-cost loans for improving energy efficiencies in residential buildings, including a weatherization program;
- A retained savings policy, whereby agencies can retain funds saved by improving energy efficiency and apply them to additional energy efficiency investments.
- Low-interest loans to fund energy efficiency retrofits for commercial and industrial buildings; and
- Tax credits for energy-efficient residential, commercial, and industrial buildings.

Related Policies/Programs in Place

TBD – [as needed and approved by the TWG]

Type(s) of GHG Reductions

TBD – [as approved by the TWG]

Estimated GHG Reductions and Costs or Cost Savings

Policy No.	Policy Option	GHG Reductions (MMtCO ₂ e)			Net Present Value 2009–2025 (Million \$)	Cost-Effectiveness (\$/tCO ₂ e)	Level of Support
		2015	2025	Total 2009–2025			
RCI-4b	Promotion and Incentives for Improved Existing Building Design and Construction	Not Yet Quantified					Pending

Data Sources: See RCI-1.

Quantification Methods: See RCI-1.

Key Assumptions:

- [For levelized costs of energy efficiency measures and avoided costs of energy see RCI-1](#)

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Key Uncertainties

TBD – [as needed and approved by the TWG]

Additional Benefits and Costs

Wood products contain much less embodied energy than other building materials and, unlike other building materials, function as long-term sequesters of carbon. Additionally, wood products sourced locally have additional energy and carbon advantages compared to products transported from distant sources. For example, a lumber framed wall or floor system requires just 40% of the fossil fuel energy needed to manufacture a concrete wall or floor system and only 20% of the fossil fuel energy need to manufacture a steel wall or floor.

Source: Boyer, J. and Bratkovich, S., Lindburg, A., Fernholz, K. 2008. Wood Products and Carbon Protocols: Carbon Storage and Low Energy Intensity Should be Considered. April 28, 2008. Dovetail Partners, Inc.

Feasibility Issues

TBD – [as needed and approved by the TWG]

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Status of Group Approval

Pending – [until GCGW moves to final agreement at meeting #8, #9, or #10]

Level of Group Support

TBD – [blank until GCGW meeting #8, #9, or #10]

Barriers to Consensus

TBD – [blank until final vote by the GCGW]

RCI-5. Education for Consumers, Industry Trades, and Professions

Policy Description

Education under this option falls under two broad categories:

- Consumer awareness education on how consumers can reduce GHG emissions, and
- Technical education for builders and contractors on the specific methods they can incorporate to reduce GHG emissions at every stage of construction.

The ultimate effectiveness of emission reduction activities in many cases depends on providing information and education to consumers regarding the energy and GHG emission implications of their choices. Public education and outreach is vital to fostering a broad awareness of climate change issues and effects (including co-benefits, such as clean air and public health) among the state's citizens. Such awareness is necessary to engage citizens in actions to reduce GHG emissions in their personal and professional lives.

This option also addresses education and outreach programs for building professionals to encourage incorporation of energy efficiency and GHG emission reduction considerations, such as programs to train builders and contractors.

Education and training should also be made available to builders and contractors and others for retrofitting existing buildings.

Policy Design

Goals: Develop consumer and technical/professional education courses and outreach programs for GHG emission reductions to increase the number of professionals trained in energy efficiency.

Timing: By 2010, put the education/training option in place and begin outreach programs.

Implementing Parties: Consumers, retailers, manufacturers, technicians, and professionals in building and related trades, code enforcement agencies, K-12 public schools, community colleges, universities, Arkansas Department of Education.

Other: TBD – [as needed and approved by the TWG]

Implementation Mechanisms

TBD – [as approved by the TWG]

Related Policies/Programs in Place

TBD – [as needed and approved by the TWG]

Type(s) of GHG Reductions

TBD – [as approved by the TWG]

Estimated GHG Reductions and Costs or Cost Savings

Not quantifiable

Data Sources: NA

Quantification Methods: Not quantifiable.

Key Assumptions: [TBD, as approved by the TWG]

Key Uncertainties

TBD – [as needed and approved by the TWG]

Additional Benefits and Costs

TBD – [as needed and approved by the TWG]

Feasibility Issues

TBD – [as needed and approved by the TWG]

Status of Group Approval

Pending – [until GCGW moves to final agreement at meeting #8, #9, or #10]

Level of Group Support

TBD – [blank until GCGW meeting #8, #9, or #10]

Barriers to Consensus

TBD – [blank until final vote by the GCGW]

RCI-6. Incentives and Funds To Promote Renewable Energy and Energy Efficiency

Policy Description

This policy option refers to financial mechanisms for energy efficiency that could increase program participation and investment by providing incentives to a variety of customer classes to improve the energy performance of buildings, equipment, and residences. These incentives could be targeted to residential customers, small businesses, and low-income consumers, as well as to other customer classes, including larger businesses and the industrial sector. A public benefits charge (sometimes call a systems benefits charge) is a fee attributed to utility customers based on their use of energy in a given time period. With deregulation in many states, the public utility commissions often lost the ability to require electric utilities to implement efficiency programs. The result in many states was the development of the public benefits charge, which is a non-bypassable charge on electric bills. The funds collected are then provided to a third party to provide energy efficiency programming, or can support implementation of a revolving loan payment, establishment of a micro loan program, and tax incentives. Energy audits should be included to aid in needs assessment and tracking progress toward improvement.

[As of July 1, 2005 there were an estimated 1.25 million housing units in Arkansas with an additional 16,000 new housing units constructed in that year. Nationwide, 32% of the occupants of all housing units are eligible for Federal weatherization assistance. Therefore roughly 400,000 housing units in Arkansas are estimated to be eligible for Federal assistance.](#)

[In Schweitzer et al's \(2003\) review of 20 major energy audits accounted for less than 4% of program spending on conservation, yet resulted in an estimated 18% of cost and energy savings. Audits are one of the lowest cost conservation measures available to utilities and non utility programs and form a core element of DSM programs.](#)

Policy Design

Goals:

- Offer 1,000 green loans for energy efficiency improvements to low-income residents [annually to achieve 50% reduction in energy consumption at low-income residences.](#)
- Expand energy audit programs by 10% for all sectors, and increase annually until 100% saturation is achieved.

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Timing: Provide 1,000 green loans between 2010 and 2012, [Expand energy audit programs beginning in 2010.](#)

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Implementing Parties: Commercial and industrial energy users in the private and public sectors (including those responsible for mixed-use projects), public agencies, utilities, building design and construction professionals, and lenders.

Other: TBD – [as needed and approved by the TWG]

Implementation Mechanisms

Offer low-cost loans or incentives to consumers for weatherization programs, including weather-stripping and insulation improvements. These could include “weatherization kits” like those being offered to low-income residents in Chicago to improve their building energy efficiency and reduce energy expenditures.

Related Policies/Programs in Place

The current rate design for electric and gas utilities links a significant amount of the utilities' revenues to the amount of electricity or natural gas sold. Consequently, the utilities' revenues may be reduced with the introduction of energy efficiency, conservation, and DSM programs that reduce the amount of electricity or natural gas sold. To encourage the utilities to offer and promote these programs, the APSC should adopt rate designs and cost recovery mechanisms, that are necessary and in the public interest, to decouple the recovery of the utilities' revenues from the amount of electricity or natural gas sold. Further, the APSC should identify appropriate incentives, that are necessary and in the public interest, to further encourage the utilities to offer energy efficiency, conservation, and DSM programs.

Type(s) of GHG Reductions

TBD – [as approved by the TWG]

Estimated GHG Reductions and Costs or Cost Savings

	<u>2015</u>	<u>2025</u>	<u>Units</u>
<u>GHG Emission Reductions</u>	<u>0.02</u>	<u>0.08</u>	<u>MMtCO2e</u>
<u>Net Present Value</u>	<u>-1.9</u>	<u>-10.4</u>	<u>\$ Million</u>
<u>Cumulative GHG Reductions</u>	<u>0.07</u>	<u>0.59</u>	<u>MMtCO2e</u>
<u>Cost-Effectiveness</u>	<u>-26.63</u>	<u>-17.54</u>	<u>\$/tCO2e</u>

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Data Sources: See RCI-1.

[Total Energy Consumption in U.S. Households by Household Income, 2001. Table CE1-3c.
http://www.eia.doe.gov/emeu/recs/recs2001/ce_pdf/enduse/ce1-3c_hhincome2001.pdf](http://www.eia.doe.gov/emeu/recs/recs2001/ce_pdf/enduse/ce1-3c_hhincome2001.pdf)

[Martin Schweitzer, Donald W. Jones, Linda G. Berry, and Bruce E. Tonn. \(2003\). Estimating Energy And Cost Savings And Emissions Reductions For The State Energy Program Based On Enumeration Indicators Data. ORNL/CON-487.
http://www.ornl.gov/~webworks/cppr/y2001/rpt/116341.pdf](http://www.ornl.gov/~webworks/cppr/y2001/rpt/116341.pdf)

Quantification Methods: See RCI-1.

Key Assumptions:

- [For levelized costs of energy efficiency measures and avoided costs of energy see RCI-1.](#)

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- [Federally eligible housing units eligible for the green loan package consumed an average of 9800 KWh per year in 2010 and grows at 1.1% / yr.](#)
- [The costs and benefits of expanding energy audits are not quantified.](#)

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Key Uncertainties

TBD – [as needed and approved by the TWG]

Additional Benefits and Costs

TBD – [as needed and approved by the TWG]

Feasibility Issues

TBD – [as needed and approved by the TWG]

Status of Group Approval

Pending – [until GCGW moves to final agreement at meeting #8, #9, or #10]

Level of Group Support

TBD – [blank until GCGW meeting #8, #9, or #10]

Barriers to Consensus

TBD – [blank until final vote by the GCGW]

RCI-7. Green Power Purchasing for Consumers

Policy Description

Green power purchasing refers to a variety of consumer-driven strategies to increase the production and delivery of low-GHG power sources beyond levels achieved through renewable portfolio standards and other mandatory programs. These sources include solar, wind, geothermal, biogas, biomass, and low-impact hydroelectric. Green power purchasing programs provide consumers with information about alternative green sources of energy they can select, rather than the traditional, more carbon-intensive sources.

[As of April, 2008 the leading green power program in the country had a customer participation rate of over 20%, but green power accounted for 4.6% of its load. \(NREL, 2008\). This implies that participating customers were purchasing green power for less than 25% of their total electricity consumption or else only small electricity users were participating. This policy therefore incentivizes not only participation, but encouraging large scale purchases so that customers may use green power to offset their entire electricity consumption.](#)

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Policy Design

Goals:

- By 2020, consumer participation in green power purchasing programs is equal to 25% of electricity usage in Arkansas.
- Develop a mechanism that strongly encourages utilities purchasing this power to develop green power in Arkansas.
- Implement programs to provide consumers the option to purchase green power.

Timing: Consumers participate in green power purchasing programs beginning in 2010, achieving the 25% goal by 2020.

Implementing Parties: State facilities, electric utilities, renewable energy producers, electricity consumers, and buyers of energy-using appliances and equipment.

Other: TBD – [as needed and approved by the TWG]

Implementation Mechanisms

TBD – [According to the Bird et al \(2007\), the premium paid by consumers for green power has declined from \\$34.80/MWh to \\$21.20/MWh between 2000 and 2006. The green power premium estimated under this policy for Arkansas is closer to \\$38, which will require aggressive marketing programs in order to reach the program target.](#)

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Related Policies/Programs in Place

TBD – [as needed and approved by the TWG]

Type(s) of GHG Reductions

TBD – [as approved by the TWG]

Estimated GHG Reductions and Costs or Cost Savings

	<u>2015</u>	<u>2025</u>	<u>Units</u>
<u>GHG Emission Reductions</u>	<u>3.02</u>	<u>9.24</u>	<u>MMtCO2e</u>
<u>Net Present Value</u>	<u>446.2</u>	<u>2419.8</u>	<u>\$ Million</u>
<u>Cumulative GHG Reductions</u>	<u>10.06</u>	<u>71.62</u>	<u>MMtCO2e</u>
<u>Cost-Effectiveness</u>	<u>44.35</u>	<u>33.79</u>	<u>\$/tCO2e</u>

Data Sources: See RCI-1.

- [Lori Bird, Leila Dagher, and Blair Swezey \(2007\). Green Power Marketing in the United States: A Status Report \(Tenth Edition\). National Renewable Energy Laboratory. Technical Report NREL/TP-670-42502. December.
http://www.eere.energy.gov/greenpower/resources/pdfs/42502.pdf](http://www.eere.energy.gov/greenpower/resources/pdfs/42502.pdf)
- [NREL \(2008\). NREL Highlights Leading Utility Green Power Programs. April 22nd.
http://www.eere.energy.gov/greenpower/resources/tables/topten.shtml](http://www.eere.energy.gov/greenpower/resources/tables/topten.shtml)

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Quantification Methods: See RCI-1.

Key Assumptions:

- [For levelized costs of energy efficiency measures and avoided costs of energy see RCI-1](#)
- [Green power purchasing starts at 1.2% in 2010 and rises linearly each year to meet the target of 25% by 2025.](#)
- [All electricity consumers purchase green power equal to 100% of their electricity needs](#)
- [The renewable energy mix supplied to the program is 75% wind, 15% biomass, 5% hydro, and 5% municipal solid waste or landfill gas.](#)

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Key Uncertainties

TBD – [as needed and approved by the TWG]

Additional Benefits and Costs

TBD – [as needed and approved by the TWG]

Feasibility Issues

TBD – [as needed and approved by the TWG]

Status of Group Approval

Pending – [until GCGW moves to final agreement at meeting #8, #9, or #10]

Level of Group Support

TBD – [blank until GCGW meeting #8, #9, or #10]

Barriers to Consensus

TBD – [blank until final vote by the GCGW]

RCI-8. Nonresidential Energy Efficiency

Policy Description

This policy option removes regulatory impediments and modifies utility rates to remove financial barriers to combined heat and power (CHP). CHP refers to any system that simultaneously or sequentially generates electric energy and utilizes the thermal energy that is normally wasted. The recovered thermal energy can be used for industrial process steam, space and water heating, air conditioning, water cooling, product drying, or nearly any other thermal energy need in the commercial and industrial sector. The end result is significantly increased efficiency over generating electric and thermal energy separately. In fact, many CHP systems are capable of an overall efficiency of over 80%—double that of conventional systems. Another significant advantage is the reduced T&D losses associated with centralized power generation.

Industrial and commercial facilities served by 480-volt, three-phase power from a utility typically use dry-type transformers to distribute power internally at lower voltages, such as for lighting and plug power. Efficient transformers are able to reduce T&D losses throughout the period of use. When combined with incentives, the electricity saved by such energy-efficient transformers typically has a 3-year payback period. [\[HTN: Epact 2005 set standard for NEMA TP-1 low voltage distributors, effective 2007. Standards for medium and high voltage distributors have been ruled to have no significant impact on the environment. http://www.epa.gov/fedrgstr/EPA-AIR/2007/November/Day-09/a22004.htm\]](http://www.epa.gov/fedrgstr/EPA-AIR/2007/November/Day-09/a22004.htm)

Policy Design

Goals:

- Install additional CHP and waste heat recovery technical potential on 25% of new boiler installations of a minimum size rating consistent with a reasonable payout in the state.
- Encourage efficient transformers where options for improved energy efficiency are available.

Timing: Achieve goals by 2010.

Implementing Parties: APSC.

Other: TBD – [as needed and approved by the TWG]

Implementation Mechanisms

TBD – [as approved by the TWG]

Related Policies/Programs in Place

TBD – [as needed and approved by the TWG]

Type(s) of GHG Reductions

TBD – [as approved by the TWG]

Estimated GHG Reductions and Costs or Cost Savings

	<u>2015</u>	<u>2025</u>	<u>Units</u>
<u>GHG Emission Savings</u>	<u>0.34</u>	<u>0.73</u>	<u>MMtCO2e</u>
<u>Net Present Value (2009-2020)</u>	<u>64</u>	<u>390</u>	<u>\$ Million</u>
<u>Cumulative Reductions (2008-2020)</u>	<u>1.21</u>	<u>6.49</u>	<u>MMtCO2e</u>
<u>Cost-Effectiveness</u>	<u>52.60</u>	<u>60.03</u>	<u>\$/tCO2e</u>

Data Sources:

- Bruce Hedman. (2005). *CHP Market Review*. July 6. Energy and Environmental Analysis http://www.chpcenterse.org/pdfs/EEA-Southeast_Planning_session_7-6-05.pdf. Formatted: Bullets and Numbering
- Catalogue of CHP Technologies. EPA CHP Partnership. Introduction p. 7. <http://www.epa.gov/CHP/basic/catalog.html> Formatted: Bullets and Numbering
- Crossman (2007). Woody Biomass to CHP - Characteristics, Costs, and Performance of Commercially Available Technologies. www.fpl.fs.fed.us/tmu/2007safconvention/2007safconvention--crossman.ppt Formatted: Bulleted + Level: 1 + Aligned at: 18 pt + Tab after: 36 pt + Indent at: 36 pt

Quantification Methods: See RCI-1.

Key Assumptions:

- Technical potential for CHP in AR in 2005 is 660 MW for commercial and 1120 MW for industrial. This serves as an estimate for CHP retrofit capacity which is implemented linearly for 15 years. Deleted: [TBD, as approved by the TWG] Formatted: Bullets and Numbering
- 25% of new thermal demand is installed with CHP each year. Deleted: in
- Transmission and distribution losses are 8.1%
- Avoided electricity emissions are the AR average emissions over the period.
- The fuel for new commercial CHP is 100% gas, for new industrial and advanced biofuel refineries is 50% coal and 50% gas. Deleted: mass Inserted: mass refineries is 50% coal and 50% gas.¶ The program deploys only 30% of estimated technical CHP potential for commercial, industrial, and
- The program deploys only 30% of estimated technical CHP potential for commercial, industrial, and advanced biofuel refineries in the state over the life of the program. Deleted: mass
- Transmission and distribution (T&D) losses are assumed to be 8.1%¹⁰.
- For levelized costs of energy efficiency measures and avoided costs of energy see RCI-1 Formatted: Bullets and Numbering

¹⁰ US EIA State Electricity Profiles 2006. Data for Arkansas

- Avoided capacity charges for commercial CHP are: Ancillary Service Charge of \$0.28/kW/ month, Facility Capacity--Distribution \$1.65/kW/ month, On Peak Demand Charge \$1.90/kW/ month, System Usage Charge \$0.35/ cents/kWh.
- New commercial and industrial CHP grows at 1.4% and 1.5%, and respectively over the 2006-2020 period. These are the commercial and industrial growth rates are from the Assumptions to the AEO 2008 Table 4 growth rates for total energy use by sector.
- Biomass CHP supply is derived from the assumption that biofuel produced in the state will be 15% of total transportation fuel by 2025 and that waste heat will be captured in 25% of these sites to generate electricity.
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Key Uncertainties

Estimating the costs of combined heat and power into the distant future is tentative because cost estimates are highly sensitive to natural gas prices, the cost of avoided power, and to the assumption about the CO2 intensity of displaced electricity. Additional Benefits and Costs

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This analysis does not consider CHP benefits from avoided costs of backup power systems.

Feasibility Issues

TBD – [as needed and approved by the TWG]

Status of Group Approval

Pending – [until GCGW moves to final agreement at meeting #8, #9, or #10]

Level of Group Support

TBD – [blank until GCGW meeting #8, #9, or #10]

Barriers to Consensus

TBD – [blank until final vote by the GCGW]

RCI-9. Support for Energy-Efficient Communities, Including Smart Growth

Policy Description

Smart growth dictates how the state will invest its money in community development, either by regulating local land-use decisions or by providing incentives to influence those decisions. Existing building and zoning codes often work against smart growth development. In the context of GHG emissions, smart growth policies can serve to revitalize and reuse commercial sites and will help preserve critical natural resources and farmland.

Improved community planning aims to create communities that are, among other attributes, livable, designed for reduced use of energy both within homes and businesses and in the transport sector, and have a reduced environmental impact relative to typical developments. Variants on the smart growth concept exist, but many call for clustering living units with easy access (often walking distance) to shops, schools, and entertainment and recreational facilities; incorporating elements of energy-efficient design and renewable energy in buildings; sharing energy facilities between buildings (for example, district heating systems); and preserving open spaces.

These two concepts—improved building energy performance and community planning—offer significant synergies for Arkansas. This policy suggests a combination of incentives and targets to induce the owners and developers of buildings and the communities in which they are located to produce and operate buildings and communities that produce markedly lower GHG emissions than existing buildings and communities.

Policy Design

Goals:

- By 2009, provide resources for local jurisdictions to examine and rewrite their outdated state and local codes to accommodate for smart growth initiatives in community planning and development. Implementing smart growth policies is expected to reduce (per-unit) energy consumption, GHG emissions, infrastructure costs, and new construction by 30% by 2030.
- Design all new buildings, developments, and major renovations to meet a fossil fuel, GHG-emitting, energy consumption performance standard of 50% of the regional average for that building type based on EIA Commercial Buildings Energy Consumption Survey data.
- At a minimum, renovate an equal amount of existing building area annually to meet a fossil fuel, GHG-emitting, energy consumption performance standard of 50% of the regional average for that building type.
- Increase the fossil fuel reduction standard for all new buildings to:
 - 60% in 2010
 - 70% in 2015
 - 80% in 2020
 - 90% in 2025

- Achieve carbon-neutral buildings in 2030 (using no fossil fuel GHG-emitting energy to operate). Implementing innovative sustainable design strategies, generating on-site renewable power, and/or purchasing renewable energy and/or certified renewable energy credits may accomplish these targets.
- Identify the link between GHG reductions and land-use planning decisions, as well as the reduction potential and targets for Arkansas.
- Create incentives to encourage smart growth by meeting Built Green Community certification or the LEED-ND (LEED for Neighborhood Development) gold level, with minimum energy and location criteria. Encourage compact and transit-oriented, mixed-use development within urban growth areas that results in reduced vehicle miles traveled and GHG emissions and encourages walking and biking.
- Improve planning to reduce sprawl modeled after the "California Communities Climate Action Plan." [Url pending]
- Implement executive, legislative, and administrative changes to enhance integrated design of communities, energy systems, and transport systems.
- Promote consideration of location as part of a building's GHG footprint.
- Support growth of local agricultural food production and community-supported agriculture programs. Require that a percentage of all state-funded food be sourced within 100 miles of the user.
- Limit sprawl by enabling transfer of development rights.

Timing: See above.

Implementing Parties: TBD – [as approved by the TWG]

Other: TBD – [as needed and approved by the TWG]

Implementation Mechanisms

TBD – [as approved by the TWG]

Related Policies/Programs in Place

TBD – [as needed and approved by the TWG]

Type(s) of GHG Reductions

TBD – [as approved by the TWG]

Estimated GHG Reductions and Costs or Cost Savings

	Policy Option	GHG Reductions (MMtCO ₂ e)			Net Present Value 2009–2025 (Million \$)	Cost-Effectiveness (\$/tCO ₂ e)	Level of Support
		2015	2025	Total 2009–2025			
RCI-9	Support for Energy-Efficient Communities, Including Smart Growth	<i>Not Yet Quantified</i>					Pending

Data Sources: See RCI-1.

Quantification Methods: See RCI-1.

Key Assumptions: [TBD, as approved by the TWG]

Key Uncertainties

TBD – [as needed and approved by the TWG]

Additional Benefits and Costs

TBD – [as needed and approved by the TWG]

Feasibility Issues

TBD – [as needed and approved by the TWG]

Status of Group Approval

Pending – [until GCGW moves to final agreement at meeting #8, #9, or #10]

Level of Group Support

TBD – [blank until GCGW meeting #8, #9, or #10]

Barriers to Consensus

TBD – [blank until final vote by the GCGW]

RCI-10. Energy-Savings Sales Tax

Policy Description

This policy option refers to a sales tax exemption for energy-efficient products, such as compact fluorescent light bulbs; geothermal heat pumps; highly efficient (> 14.4 SEER [seasonal energy efficiency ratio]) heat pump systems (auxiliary heat may be supplied by electricity or natural gas); and ENERGY STAR-certified water heaters, refrigerators and freezers, clothes washers and dryers, and dishwashers. Establishing a market signal that rewards lower-carbon purchase decision making provides consumers an incentive to improve their energy efficiency and reduce their adverse impacts on climate.

The list of energy efficiency measures that this option applies to are the same measures that utility energy efficiency programs typically pursue. Utility programs assume that some portion (usually ~25%) of the capital costs of the efficiency measure are paid for by the participant. Thus, this option reduces the purchase price (capital cost) of energy efficiency goods by consumers by the amount of the sales tax. However, these costs are then paid for by the state rather than consumers.

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The effects of the sales tax exemption on the purchase of energy efficient products is a function of the price elasticity of demand. As the price of the efficient products goes down, the demand for these products increases. Price elasticity of demand for electricity in the short run is close to -.20% and in the long run is closer to -.50% (US EIA, 2003). If the policy eliminates all taxes (estimated at 8.72%) this would lead to a 2% to 5% increase in demand.

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Policy Design

Goals: Implement a sales tax exemption on compact fluorescent light bulbs; geothermal heat pumps; highly efficient heat pump systems; and ENERGY STAR-certified water heaters, refrigerators and freezers, clothes washers and dryers, and dishwashers.

Timing: Implement the sales tax exemption by 2010.

Implementing Parties: Retail business and consumers.

Other: TBD – [as needed and approved by the TWG]

Implementation Mechanisms

TBD – [as approved by the TWG]

Related Policies/Programs in Place

TBD – [as needed and approved by the TWG]

Type(s) of GHG Reductions

TBD – [as approved by the TWG]

Estimated GHG Reductions and Costs or Cost Savings

	<u>2015</u>	<u>2025</u>	<u>Units</u>
<u>GHG Emission Reductions</u>	<u>0.02</u>	<u>0.12</u>	<u>MMtCO2e</u>
<u>Net Present Value</u>	<u>-1.1</u>	<u>-13.5</u>	<u>\$ Million</u>
<u>Cumulative GHG Reductions</u>	<u>0.02</u>	<u>0.72</u>	<u>MMtCO2e</u>
<u>Cost-Effectiveness</u>	<u>-22.72</u>	<u>-18.80</u>	<u>\$/tCO2e</u>

Data Sources:

- [AR tax rates: http://www.state.ar.us/dfa/excise_tax_v2/et_su_rates_state.html_excel_file_city_county_list_07_2008.xls](http://www.state.ar.us/dfa/excise_tax_v2/et_su_rates_state.html_excel_file_city_county_list_07_2008.xls)
- [US EIA. \(2003\). Price Responsiveness in the AEO2003 NEMS Residential and Commercial Buildings Sector Models. http://www.eia.doe.gov/oiaf/analysispaper/elasticity/](http://www.eia.doe.gov/oiaf/analysispaper/elasticity/)

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Quantification Methods: See RCI-1.

Key Assumptions:

- This option reduces consumer costs of energy efficiency measures and thus increases deployment. The assumed increase in employment is a linear function of the estimated tax level. Low tax levels are expected to have little impact on purchasing decisions. High taxes and subsequent tax holidays will have a greater impact on consumers buying energy efficient equipment.
- Assumed state tax is 6%, unweighted average city tax of 1.35%, unweighted average county tax of 1.37 for total tax rate of 8.72%.
- Energy efficiency deployment under RCI-2b is used for baseline demand. RCI-10 leads to additional energy efficiency deployment due to reduced participant capital costs. By 2025, this policy results in a cumulative .6% of annual sales being reduced.
- The price elasticity of demand for energy efficient products is the same as estimated price elasticity of demand for electricity in EIA (2003). The short run price elasticity of demand for energy efficient products begins at -.2% in 2010 and increases linearly to the long run elasticity of -.5 in 2025.
- For levelized costs of energy efficiency measures and avoided costs of energy see RCI-1

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Key Uncertainties

TBD – [as needed and approved by the TWG]

Additional Benefits and Costs

TBD – [as needed and approved by the TWG]

Feasibility Issues

TBD – [as needed and approved by the TWG]

Status of Group Approval

Pending – [until GCGW moves to final agreement at meeting #8, #9, or #10]

Level of Group Support

TBD – [blank until GCGW meeting #8, #9, or #10]

Barriers to Consensus

TBD – [blank until final vote by the GCGW]